

Super Review Report of 19 BRTF C/O 99 APO for the Financial Year 2013-14

Name of the Commander	Col P.S. Warriier		
Name of the Super Review Officer	Smt Simerjit Kaur, IDAS, Addl. CDA		
Super Review Team	Sh Sanjay Sandotra, AO Sh. Rajan Kumar, AAO Sh. S.K.Singh, Adr		
Period of Super Review	19/03/2014 to 31/03/2014		
Period covered by the Super Review	2012-13 & 2013-14		
Budget allotment & expenditure	Year	Allotment (in lakh)	Expdr (in lakh)
	2011-12	11066.53	9330.66
	2012-13	11087.95	6849.69
	2013-14	9036.82	5860.479 (up to Feb, 2014)
Aims & objectives of Organization	Construction & maintainance of Roads & Bridges under the Project Dantak in Bhutan		

Introduction

- 19 BRTF under Project Dantak of Border Roads Organization is deployed in Royal Kingdom of Bhutan at Phuentsholing, for the construction and maintainance of Roads and other infrastructures projects in Bhutan, since 1961.
- As per extent Rules, the Personnel of Project Dantak posted in Bhutan are entitled to Bhutan Compensatory Allowance (BCA), in lieu of Dearness Allowance, which is a major part of the salary and the BCA is being booked to the Jobs, since the BRO is a work charged establishment. However, w.e.f. Jan 2014, GOI vide BRDB letter No BRDB/4/780/2011/Works dated 27/01/2014 has delinked the BCA element from the Pay

& allowances to be booked to the works. However, the methodology adapted for booking of pay & allowances & BCA still needs to be worked out.

- **Test Audit Objections:** - 14 LTARs with oldest date 2010-11 and 01 Draft Para with oldest date 31/03/2004, are still outstanding against HQr. 19 BRTF. Details of the LTARs are as under: -

Year	LTARs	Remarks
2009-10 & 2010-11	05	Reply submitted to DADS Patna on 20/11/13 & 25/11/13. Response is still awaited.
2013-14	09	Reply awaited from HQr. 19 BRTF

- **Local Audit Objections:** - 65 local audit objections with oldest date 09/2004 are lying outstanding against HQr. 19 BRTF. Year-wise breakup of the objections is as under: -

Year	Local Audit objections	Remarks
2003-04	03	Reply awaited from HQr. 19 BRTF
2005-06	01	Reply awaited from HQr. 19 BRTF
2007-08	02	Reply awaited from HQr. 19 BRTF
2008-09	04	Reply awaited from HQr. 19 BRTF
2010-11	11	Reply awaited from HQr. 19 BRTF
2011-12	08	Reply awaited from HQr. 19 BRTF
2012-13	36	Reply awaited from HQr. 19 BRTF
Total	65	

- **Commander HQr. 19 BRTF is requested to furnish replies to all these objections on priority and feedback report in this regard may be submitted to PCDA (BR).**

Part II (B)

Item No 01: - Preparation of DPR for proposed Re-alignment of Road Damchu-Chukha between 82.40 Km to 131 Km on PT Road (Job No 607/419): Phuentosholing-Thimpu Road: Phase II

CE (P) Dantak has been entrusted with the responsibility for improvement of Road to double lane standards, for sub-sector Damchu-Chukha (re-alignment portion on Phuentosholing- ThimpuRoad) inside Royal Kingdom of Bhutan i.e. Thimpu.

- BRDB vide their letter No BRDB-4/612/DTK/2006/Wks dated 02nd Feb 2007, accorded Adm Approval for Rs 74.46 lakh, for Survey, Investigation & preparation of Project Report for improvement of stretch of Damchu-Chukha road to NH double lane.
- Based on Adm Approval, CE (P) Dantak invited technical & financial bids for prequalified consultants. CA was concluded with **M/s Holtec Consulting Pvt Ltd**, for Rs 73.00 lakh, vide CA No CE (P) DK/35 of 2007-08, which was subsequently amended to Rs 82.50 lakh, vide Amendment No 01 DATED 18/12/2008, **but no reasons in support of such amendment has been placed in the file.**
- As per Work order No 01, the period of completion of job was 90 days from the date of issue of work order, as per detail mentioned below: -

Date of commencement of work: - 01/03/2008

Date of completion of work: - 29/05/2008

However, the date of completion was further extended up to 15/08/08, vide DO no 02 dated 12/07/08, on the plea of the continuous rainfall and landslides. **The date of completion was further extended up to 31/10/2009 vide DO No 07 dated 25/08/2008, with the reasons that:**

- Final DPR has been submitted to MEA & DGBR for approval which is still awaited.
- Documents for obtaining environmental clearance were submitted to NEC, which is still awaited.

However, 60 RCC vide their letter No 878/DTK-35/2007-08/64/E8 dated 05/01/10 intimated that DPR had already been approved by MEA & NEC clearance from RGOB have been received.

- **Finally, the contractor was granted extension up to 31/03/2010.**
- Contractor M/s Holtec Consulting Pvt Ltd vide their letter dated 12/05/2010, intimated CE (P) Dantak to close the contract by deleting the provisions of item I of Schedule 'A' to the contract. However, HQ 19 BRTF refuted the proposal and directed contractor to either complete the work otherwise compensation would be claimed from the contractor. **Finally, the contract was cancelled by CE(P) Dantak vide letter dated 18/01/11 and it was communicated to the contractor that the balance work will be carried out through another contractor at the Risk & Cost of the earlier contractor.** BOO was convened to assess the completed work & incomplete work.
- BOO assessed that balance work for Rs 10.50 lakh was to be executed at Risk & cost of M/s Holtec Pvt Ltd, which has not yet been executed.
- The percentage of work completed was 87.42%.
- During the intervening period, the RAR payments to the tune of Rs 61.67 lakh was made to the contractor & total booking in the job was effected Rs 73.00 lakh.
- In MER for the month of Feb 2014, the total booking has been shown as Rs 63.21 lakh, which needs reconciliation.

Audit comments:

- a. As per Work order no 01, the PDC of the job was 90 days, whereas the contractor was given extension up to 31/03/2010, for one reason or another. This implies that un-due benefit was given to the contractor. The executives did not take notice of the work performed by the contractor at the site and payment to the tune of Rs 61.67 lakh has been paid to the contractor, which is an infructuous expenditure and needs to be regularized under the powers of CFA.
- b. The contract has been cancelled on 18/1/2011, no contract has been executed till date for balance of the work, which is also a matter of concern as the defaulting contractor may get un due benefit of the circumstances. Moreover, the contractor is an unregistered contractor, as he was provisionally registered for the ibid job.
- c. Further amendment to the contract has been carried out and the value of the contract has been enhanced from Rs 73.00 lakh to 82.50 lakh, but the same has not been got concurred by the finance.
- d. As per clause 3.42.1 of contract deed, the contractor has to execute Performance Guarantee with 10% of the contract value i.e. Rs 8.25 lakh, in favour of CE (P) Dantak, which shall remain valid till the end of defect liability period. Further, as per clause 3.42.2 of contract deed, the Govt reserves right to recover all the compensation or other sums of money value payable by the contractor to the client from the said performance Guarantee. Further, it has been observed that the PBG amounting to Rs 7.50 lakh had already expired on March 2011. The reasons for non-deduction of compensation from the defaulted contractor from PBG may be intimated to the audit.
- e. Action taken for black listing the contractor has been taken or not, the same may also be intimated to the contractor.
- f. Job is still incomplete despite lapse of 06 years, which shows defective planning of the contract.
- g. In terms of Para-737 of BR Regulation, the matter regarding this to be reported to DGBR for settlement in consultation with BRDB and the Min. of Finance (Defence),

but no such action seems to be have taken as no correspondence has been found placed in the file.

Item-02: - Construction of 55 Meter Span Major Bridge at KM 285 on Pasakha-Monitor Road in Bhutan (Job No 607/405)

- HQR. DGBR accorded Administrative approval for Rs 220.80 lakh in May 2006, for construction of 55 mtr span major permanent steel super structure bridge over the river Sungi Chu at KM 285 on Pasakha-Monitor Road, vide Job No 607/405. Adm Approval was further revised up to Rs 394.19 lakh, vide DGBR letter dated 10/03/2010. HQR. CE (P) Dantak issued a Technical Sanction for Rs 220.80 in September 2006 and contract was concluded vide CA No CE (P) DTK/14 of 2006-07, with M/s Lakhnapal Fabricators, Jammu for Rs 230.00 lakh which was subsequently revised to Rs 248.00 lakh. The PDC of the work was 12 months from the date of placing of the work order.
- The work order was placed by 102 RCC on 05/12/06 and the site was handed over to the contractor on 04/01/07, hence the work was to be completed by 03/01/08. **As on 03/01/2008, the progress of work done was only 0.75% and the work is still incomplete.**
- However, the date of completion was further extended up to 31/10/08, vide DO no 02 dated 12/07/08, on the plea of the continuous rainfall and landslides. The date of completion was further extended up to 31/10/2009 vide DO No 07 dated 25/08/2008. In spite of the same, the work could not be completed on due date.
- **Further, HQR. CE (P) Dantak, vide their letter dated 18/03/2011, intimated to the Contractor, certain defects in the apropos bridge, which needs rectification and cautioned him to rectify the defects immediately.**
- Despite written assurance from the contractor for completion of the work by Dec 2009, the contractor did not complete the work and the contractor applied for extension up to 31/03/2011 for 100% completion of work, although the work has been progressed only up to 79.25%. In the meantime the 07th RAR amounting to Rs 28.90 lakh was also paid to the contractor.

- HQr 19 BRTF through CE (P) Dantak, intimated the matter to HQr. DGBR and detailed inspection of the site was carried out by the BOO on 19/09/2011 & the BOO notified defects and shortcomings in the execution of contracts by the Contractor and intimated to HQr 19 BRTF for action.
- Total payment of Rs 163.41 lakh has been paid to the contractor against the cost of work done to Rs 196.33 lakh and over all expenditure of the job is 392.37 lakh
- **Finally, Statement of case has been initiated on 11/03/14, by HQr. 19 BRTF and forwarded to the CE (P) Dantak, duly recommended for cancellation of contract.**

Audit comments:

- a. The work was sanctioned in May 2006, but has not been completed till March 2014 **i.e. even after lapse of 7 years and in spite of that expenditure to the tune of Rs 3.92 crores has been incurred.** Although, the possibility of heavy expenditure on the maintenance of the incomplete bridge due to climatic conditions in Bhutan cannot be ruled out, **but non-completion of job even after lapse of 07 years, leads to infertuous expenditure to the tune of Rs 3.92 crores and needs to be regularized under the powers of CFA, after convening a Court of Enquiry by the Independent Officers.**
- b. HQr. 19 BRTF during the site visit on 13/09/11 & 10/04/13 noticed serious defects and the same were highlighted to the contractor. But the contractor did not adhere to those defects. **This implies poor workman ship of the contractor and even CE (P) Dantak admitted that the bridge even after completion would not be taken over by Royal Govt of Bhutan (RGOB). Moreover, the improper monitoring of works, abnormal delay in ordering a Technical Board by higher authorities and therefore, providing un-due benefit to the contractor cannot be ruled out.**
- c. The recommendations for cancellation of contract at the Risk & cost of the defaulting contractor has been carried out on 11/03/14 i.e. after lapse of 07 years, whereas the same should be initiated way back in 31/10/2008, when the contractor had stopped the work and defects were noticed in the apropos work.

- a. In spite of non-completion of work by the contractor, he has been paid RAR at the regular intervals of time without deducting any compensation on delayed work. The reasons of the same may please be furnished to Audit for scrutiny.
- d. **In terms of Para-737 of BR Regulation, the matter regarding this to be reported to DGBR for settlement in consultation with BRDB and the Min. of Finance (Defence), but the matter has been reported to DGBR on 04/11/2011, vide CE(P) Dantak letter No 8023/SINGHI CHU/94/E8 dated 04/11/2011. Further, the matter has not been taken by HQr DGBR with BRDB, which is a violation of Para-737 of BR Regulation.**
- e. **The reasons for releasing payment to the contractor amounting to Rs 163.41 lakh despite poor workman ship of the contractor, may be intimated to the audit, as not even a single occasion the OI/C of the work pointed out these aspects, which implies that un-due benefit has been extended to the contractor.**
- f. **Further as per protracted correspondence made by the contractor since 2008, requesting for time extension, why the matter was not reported to the next higher engineer authority in terms of condition-11 of IAFW-2249.**
- g. **Action taken for black listing the contractor has been taken or not, the same may also be intimated to the audit.**

Item No 03: -

Improvement of Phuentosholing-Thimpu Road to NHDL Specification between KM 70.00 to KM 82.400 (Net length 12.40 Kms), for formation, Permanent and Surfacing works (Job No 607/434).

- HQr. DGBR vide their letter No 30204/DGBR/Dtk/12024/RAE/WP Dte dated 10/03/2010 accorded RevisedAdm Approval for Rs 4029.57 lakhs. Based on RAA, HQr. CE (P), Dantak, issued revised Technical Sanction for Rs 4258.96 lakhs.
- CE (P) Dantak had concluded a contract Agreement bearing No CE(P) DTK/03 of 2009-10, for **Rs 11,37,63,876.00 with M/s Himalayan Constructions Co, Siliguri** on providing and laying WET Mix Macadam 75MM & 100MM compacted thick, dense bituminous macadam 75MM, compacted thick & asphalt concrete 40mm compacted

thick including prime/tack coat rolling/compaction and transportation to work site as per MOSR&TH specifications between KM 70.00 to KM 82.400 on road Phuentsholing Thimpu under Project Dantak inside RGOB (Job No 607/434)

- The Date of acceptance of contract was 01/07/2009
- Date of commencement of work was 31/07/2009
- Date of completion of contract was Phase I 28/10/09 & Phase II 26/01/2010
- However, the contractor did not complete the work in time. Moreover, he also did not apply for extension of time. In the meantime, he submitted his 03rd RAR, which was received in HQr. 19 BRTF on Jan 2011. The 03rd RAR was paid, after deduction of compensation of Rs 25.00 lakh and net amount of Rs 90.40 lakh was paid to the contractor.
- Finally the work under Phase I of CA was completed by the contractor on 21/11/2011 & Phase II on 09/03/2012, as per 60 RCC letter dated 30/11/2011 & 12/03/12, placed in the file. Accordingly, the 8th RAR amounting to Rs 125.00 lakh was paid to the contractor on 17/02/2012.
- The final bill to the contractor amounting to Rs 50.31 lakh was paid to the contractor with the recovery of compensation of Rs 25.00 lakh. Further, bitumen 650135.00 Kg & 443042.00 Kg issued to the contractor was consumed in full in the job.
- **Although the work in job was fully completed, HQr. 19 BRTF concluded another contract, bearing No CA No 19 BRTF/01 of 2012-13 for Rs 13,15,361.00 with M/s Jaigaon Transport Co, in the same job, for supply & stacking of stone chips 26.50 MM, Stone chips 13.20MM, Stone chips & stone dust at KM 106.00 (HMP Site) on PT Road for surfacing works DBM 75MM & AC 44 MM thick between KM 81.00 to 82.40 road on Phuentsholing Thimpu road.**
- The date of acceptance of the contract was 17/09/2012
- Date of commencement of the contract was 24/09/2012
- Date of completion of job was 22/12/2012 and the job was completed on the due date i.e. 22/12/2012.

Following audit comments are offered: -

- a. When the final laying of dense Bituminous Macadam 75 MM compacted thick & asphalt sheet work, was already completed vide CA No CE(P) DTK/03 of 2009-10 on 11/03/2012 on Phuentsholing Thimpu road between KM 70.00 to KM 82.400, then what is the necessity of concluding one more contract for supply & stacking of stone chips etc between KM 81.00 to KM 82.40 on the same road, for which final laying of dense bituminous work was already completed on 09/03/2012, vide CA No CE(P)DTK/03 of 2009-10. Hence, the conclusion of one more contract of supply on the same stretch is highly irregular and requires Enquiry by the Independent authority.
- b. Further Bitumen 80/100 650135.00 Kg @ 34.26 per Kg & Bitumen 60/70 443042.00 Kg @ 35.17 per Kg was issued to the contractor M/s Himalayan Constn Co in above CA. As per final bill, complete bitumen has been consumed in the job, where as calculation/consumption of bitumen statement duly technically checked by the E8 Section, has not been found enclosed. Moreover, the contract is based on estimated quantity of schedules of quantities; the consumption of Bitumen to the full extent is impossible and needs personal attention, as there might be mis-utilization of Govt funds.

Item No 04: IRMD at KM 96.060 and KM 96.150 on P.T.Road, p-560/60 RCC/P-T/02/2010-11.

- In terms of Para-560 of BR Regulation, in case of emergency owing to natural calamities, items of works to be commenced urgently before issue of the Adm. Approval/Expenditure Sanction. In such circumstances, local engineering authority, if opined that the delay in commencement of the work may endanger life, property or cause traffic blockades or further deterioration of roads, work may be commenced in anticipation of Adm. Approval/Expenditure Sanction.
- Due to incessant & heavy rains during monsoons from April 2010 to Oct 2010 & 29th Nov 2010, portion of formations between KM 96.0 & 97.00 on P.T.Road, repeatedly sunk resulting in disruption of traffic. Restricted plying of traffic was made possible by filling affected locations with boulders/earth, as a temporary measure. However,

Chukha Dzongkhag administration vide letter dated 09/11/2010, requested Project Dantak to come up with permanent solution in maintaining this portion of the road to avoid further inconvenience to road users.

- Accordingly, the subject work was taken up under provisions of Para-560 of BR Regulation on 29/11/2010, after prior intimation to the concerned offices in chain and work was completed on 11/06/2011 i.e. after lapse of more than 6 months. The total expenditure incurred on the apropos job is 89.13 lakhs.
- Initially the PDC of the job was 27/02/11, but only 23% progress was achieved during that period. The reasons furnished for poor progress of the job was non-availability of Inter Linked Chain (ILC). Finally the job was completed on 11/06/2011. Being a new work, the provisional Job No P-560/60RCC/PT/02/2010-11 was allotted to ibid job.
- Accordingly, the A.E. of the project amounting to Rs 89.13 lakh was initiated on 29/12/2010 and submitted to HQr. DGBR on 18/02/2011 and same was returned un-actioned with some observations on 26/02/2011. Work done AE was again submitted on 22/06/11.
- As per protracted correspondence placed in the file, it has been observed that the said IRMD work has not yet been sanctioned till date, as AE in question is still shuttling from HQr. DGBR to IFA (BR) to HQr DGBR to CE(P) Dantak to HQr. 19 BRTF & vice versa.

Audit Comments:

- a. As per existing orders and practice, expenditure against IRMD works is being allowed for the period of three months initially, so that works can be started immediately, without waiting for regular sanction of IRMDs and beyond 03 months, sanction of CFA is required. It is seen that the subject work has not yet been sanctioned by DGBR and in the absence of requisite sanction, entire expenditure to the tune of Rs 89.13 lakh is in fructuous expenditure and needs to be regularized under the financial powers of CFA.**

- b. In case of works costing above Rs 20.00 lakh, where the DGBR is the CFA, the AEs should be initiated and approved within six months of declaring IRMD. In cases where the AEs cannot be adhered to and special permission are sought for, the SOC should invariably contain the up to date item wise expenditure booked vis-à-vis provisions of T.S. The expenditure in these cases cannot be incurred without the prior approval of PCDA (BR).
- c. As per existing orders, IRMD works should be sanctioned within the same financial year. Circumstances may arise where the works could not be completed within the same financial year not sanctioned within the same year, the same may be foreclosed and separate/fresh sanction may be obtained for balance work (Refer PCDA (BR), circular No 23 dated 15/01/14 addressed to HQr DGBR, WP Dte, refers please).

Item No-05: Revised Administrative Approval cases (RAA)

- In terms of Para-552 of BR Regulation, if during the execution of the project, it is anticipated that the scope of the project would change or if expenditure exceeds or appears likely to exceed the amount of the Adm approval/Expenditure sanction, beyond the permissible limit, a report will be made at once to the DGBR, explaining the reasons for the change in scope or for the excess of expenditure. A revised Adm approval will be obtained/Expenditure sanction obtained.
- **During Super Review, the following irregularities have been noticed in the jobs, while initiating Revised Adm Approval: -**
 - a) **Job No 607/379- Strengthening of works at TalaJamja Road**

CA No CE (P) Dantak/09 of 2004-05 was concluded for Rs 139.25 lakh. The Adm Approval of the job was Rs 193.17 lakh. The PDC of the job was 180 days from the date of first work order. Date of completion of the job (Phase –II) was 25/05/05, whereas Revised Adm Approval has been initiated on 07/06/2007 ie. After completion of the job.

b) Job No 607/44- Construction of IHE Complex

The construction of Indian House at Thimpu was sanctioned vide BRDB letter No F35/(13)/BRDB/Proj/69 DATED 16/07/74 for Phase I for Rs 36.34 lakh & phase II for Rs 53.62 lakh. Total Adm approval on job was 89.96 lakh, whereas per MER for the month of Feb 2014, expenditure to the tune of Rs 176.82 lakh have been incurred, due to increase in scope of work. RAE initiated on 4/06/77 by HQr. CE (P) Dantak, work was completed on 1978. Till no action towards finalization of RAE has been initiated even after lapse of 36 years.

c) Job No 610/23- Construction of Major Permanent Bridge Ishnuat KM 7.95 ON Confluence DUKEY-Dzong Road.

The job was initiated in January 1988 at the cost of Rs 55.31 lakh. The completion cost of the project was Rs 174.14 lakh and the RAE for the job was initiated in January 2000 and the case for regularization of RAE was submitted to DGBR in March 2003. The matter is pending as on date.

Item-06(a)- Supply Order No 20 dated 01/11/2013 Local purchase of Bukhari Size Firewood& Supply order No 24 dated 16/12/2013for local purchase of TMT steel from Steel Authority of India: –

- **Supply order for local purchase of Bhukhari size firewood weighing 85 MT @ 5440 per MT, amounting to Rs 462400.00 has been placed to M/s Kinley Phunsem Logging, GeduBhutan; vide Supply Order No. 3015/19TF/SO/2013-14/20/E3 dated 01/11/2013.**
- **Supply order for local purchase of TMT steel amounting to Rs 36,16,000.00 has been placed to M/s Steel Authority of India vide Supply Order No. 3015/19TF/SO/2013-14/24/E3 dated 16/12/2013.**

- As per condition no 07 of SO, the delivery of 50% of stores should be completed within 30 days and remaining to be supplied between within 60 days from the date of Supply Order. Further, in event of failure of supply within stipulated date, the SO shall be cancelled. Further as per Condition no 08 of SO, the LD Clause in terms of Para-7.10.2 of DPM-2009.
- However, it has been observed that no supply has been made by the contractor against the above mentioned Supply Order till date i.e. even after lapse of more than the double period of the supply order.

Following audit comments are offered: -

- **In terms of Para-7.9.3 of DPM-2009, when the supplies do not materialize in time, the purchaser has option of either to extend the delivery period with imposition of LD or cancellation of Supply Order, where as no such option has been exercised by the CFA on the SO, as no extension letter has been found, placed in the file.**
- **Further, in terms of Para-7.10.2 of DPM-2009, liquidated damages @ 0.5% per week subject to the maximum of 10% of the SO shall be levied on the delayed supplies and after expiry of double the period of Supply Order, the sanction of next higher CFA in terms of Supplement 2010 to DPM-2009. Whereas it has been noticed that no action has been taken even after lapse of more than the double period of the supply order.**
- **Since more than double the period of delay has been occurred in both the SOs, hence, either the SO may be got cancelled or sanction of higher CFA in terms of Supplement-2010 to DPM-2009 may be taken.**

Item No 06(b): - It has been observed that bukhari size fire wood has been categorized as constructional stores, which seems to be not in order, as bhukhari size fire wood is meant for burning of bukharies during winter season. Hence, the same should be processed under other Cat-'B' Stores, for which the financial powers of CE is only up to Rs 5.00 lakh per transaction, in terms of GOI BRDB letter dated 27/11/2007.

Item No 06(c) : SO Order No- 3015/19TF/SO/2012-13/53/E3 dated 12/11/2012 for Rs 2,60,000.00, Bhukhari size fire wood has been purchased, vide above mentioned SO and booking has been done in Job No 607/441 'c', whereas there is no provision in the Technical Sanction of the above job.

Item No 07: - Supply Order on procurement of Cat'B' Stores

- Demand for local purchase of Cat 'B' Stores was initiated by 60 RCC & 102 RCC on 03/03/12 & 05/03/12, respectively. The AON was accorded by CE (P) Dantak without consulting AO (P) Dantak, which is against the provisions of Para-5.3.2 of DPM-2009, as quantity vetting and vetting of RFP is also required to be vetted by IFA.
- T.E. was floated to 08 vendors, out of 12 vendors, but the selection of vendor base in terms of Para-4.3.3 of DPM-2009 was not carried out.
- Further, as per CST M/s Om Trading Co, Siliguri & M/s Bansal Sales Agency, Siliguri were L1 vendors. The combined value of both the Supply Orders is Rs 567923/-. As per GOI BRDB letter dated 27/11/2007, the delegated financial powers of Chief Engineer (P), for other Cat 'B' stores is Rs 5.00 lakh per transaction. **Further, in both the SOs, the items are although of different specification, but are serving the same purposes i.e. are meant for road work. Hence, the SO should be treated as one, so far as financial powers are concerned, which has exceeded the financial powers of CE (P) Dantak. Hence, the sanction of next higher CFA may be obtained to regularize the transaction.**

Item No 08: - Irregularity in procurement of Cement from M/s Penden Authority Cement Ltd other than DGS & D Rate contract vide Supply Order No 3015/19TF/SO/2012-13/35/E3 dated 24/08/12 for Rs 108.26 lakh & SO Order No 3015/SO/81/E3/2012-13 dated 27/01/2012 for Rs 94.50 lakh.

- Based on requirement of 2000 MT of Pozzalana Portland cement(PPC) in respect of HQr 19 BRTF, a proposal was placed for approval of CFA i.e. CE (P) Dantak.

- As per note-01 ante, indent was placed to DGS&D for placing of Supply Order to registered RC firm for supply of 2000 MT of cement vide 19 TF indent No 3015/MOU/RC 19TF/01/E3 DATED 19/07/2012. Accordingly DGS& D intimated lowest rate in NE/Western region vide their letter dated 20/07/2012, for making advance payment. The rate on RC was only ex factory rate and rest of the responsibilities are of consignee to receive the material at their own arrangement i.e. the transportation of cement from ex factory at Lumshong Meghalaya to the consignee station should be made extra.
- In order to obviate this, HQr 19 BRTF proposed to purchase the PPC cement from the local manufacturer M/s Penden Authority Cement Ltd, whose rates were although higher than RC Rates, but by adding transportation components, the rates were considered to be less than the DGS&D rates.
- Accordingly the AON to the proposal was accorded by CE(P) Dantak vide note-02 ante on 01/08/2012 and draft Supply Order was placed to the firm vide SO No 3015/19TF/2012-13/35/E3 dated 24/08/2012. Further the vendor increased the rate of cement from 5150 per MT to Rs 5300 per MT and the executives accepted the hiked rate and accepted the short supply of cement, which is against the provisions of SO, as there is no price variation clause in the contract. Moreover, the contract is a legal binding on the contractor M/s Penden Cement Pvt Ltd, to supply the cement @ 5150.00 per MT.

Following irregularities have been noticed and needs regularization: -

- a. Qty vetting has not been got vetted by IFA (DCDA (P) Dantak), which is against the provisions of Para-5.4.1 &5.4.2 of DPM-2009.
- b. Placing of SO to un-registered contract in spite of existing Rate Contract of Cement in the area is not in order, as in terms of Para-8.1.4 of DPM-2009, the items required on regular basis and having clear specifications and is fast moving with limited life shelf, shall be procured under RC only. Further in terms of Para-8.1.5 of DPM-2009,

no rate contract shall be concluded for the items in which DGS&D rate contract is already in place.

- c. Further, placing of Supply Order to M/s Penden Authority Cement Ltd, on single quotation is irregular, as the OTE has to be adapted in terms of Para-4.2.1 of DPM-2009.
- d. Placing of Supply Order to M/s Penden Authority Cement Ltd, against 100% advance payment amounting to Rs 108.26 lakh, is not in order, as there is no provision under delegated financial powers to allow 100% advance payments, in terms of Para-7.4.1 of DPM-2009.
- e. The SO was placed to the firm @5155 per MT plus 5% BST, where as the supplier had demanded increase in rates @5300 per MT, which is irregular practice on the part of the vendor, as the terms & conditions of SO are legal bindings on the vendor, in terms of Para-6.2.1 of DPM-2009. Moreover, there is no price variation clause in terms of Para-6.11.1 & 6.11.3 of DPM-2009. Hence, accepting the delivery at the enhanced rates @ 5300 MT against the SO placed @ 5155 per MT, resulting short supply of 16 MT of cement is irregular and the loss to the state to the tune of Rs 86604/- needs regularization, as cash loss, under the financial powers of CFA.
- f. A similar case for supply of cement vide SO No. 3015/19TF/SO/2011-12/81/E3 dated 27/01/2012 has been noticed. The loss needs to be regularized as cash loss under the financial powers of CFA. This practice also needs to be stopped forthwith.

Item No-09: - Supply Order No 3015/19TF/SO/39 & 40/2012-13 dated 11/09/2012 on local purchase of other Cat 'B' stores.

- Demand for local purchase of Cat 'B' Stores was initiated by 60 RCC & 102 RCC on 26/07/12, respectively. The AON was accorded by HQr. 19 BRTF without consulting AO 19 BRTF, which is against the provisions of Para-5.3.2 of DPM-2009, as quantity vetting and vetting of RFP is also required to be vetted by IFA.

- T.E. was floated to 08 vendors, but the selection of vendor base in terms of Para-4.3.3 of DPM-2009 was not carried out.
- Further, as per CST M/s Om Trading Co, Siliguri & M/s Y.R.International, Siliguri were L1 vendors. The combined value of both the Supply Orders is Rs 594865/-. As per GOI BRDB letter dated 27/11/2007, the delegated financial powers of Commander 19 BRTF for other Cat 'B' stores is Rs 2.00 lakh per transaction, **where as both the SOs are in excess of Rs 2.00 lakh, which is irregular. In order to regularize the transactions, the sanction of next higher CFA may be obtained.**

Item No-10 (a): - Supply Order No 3015/19TF/SO/36/2012-13 dated 24/08/2012& SO No. 3015/19TF/SO/2012-13/118/E3 dated 13/03/1, on local purchase of other Cat 'B' stores.

- Local purchase of other Cat 'B' stores like CFL, Bulb etc, has been procured from CSD on single quotation basis, which is not in order. As per Supplement 2010 to DPM-2009, CSD is primarily meant for the welfare of the Army Personnel and its items are exempted from taxes both from Central & State Government. Hence, such benefit cannot be extended in local purchase of stores. Moreover, any exemption in taxes & levies require the sanction of Min. of Finance. CSD can only participate in open tendering, as one of the tenderer. Hence to procure the items of local purchase from CSD on single tender basis, is not in order.

Item No-10 (b): - Supply Order No 3015/19TF/SO/48 & 49/2012-13 dated 19/10/12 for local purchase of different typed of batteries have been placed without exploring buy back clause. In this context, it may be intimated that whether these batteries are new purchase or has been purchased against exhausted batteries. If this is new purchase, how prior to procurement of these batteries, the requisite work/purpose was being carried out at 1055 FdWksp.

Item No-10(c):- Repeat Order Supply order No 3015/19TF/SO/2012-13/115/E3 dated 07/03/2013 for Rs 14390/- on local purchase of other Cat B stores ie. WC European/Indian type has been purchased against original SO No 95 DATED 24/01/2013. It has been noticed that no repeat

order clause, in terms of 7.13.14 of DPM-2009 exists in the earlier SO No 95 DATED 24/01/2013.

Item No 11: - Delay in delivery of items as per terms & conditions of Supply Order: -

- The following supply orders have been placed to different firms, as per details mentioned below. As per condition no 07 of SO, the delivery of stores should be completed within 30 days from the date of Supply Order. Further, in event of failure of supply within stipulated date, the SO shall be cancelled. Further as per Condition no 08 of SO, the LD Clause in terms of Para-7.10.2 of DPM-2009, may be invoked.
- However, it has been observed that no supply has been made by the contractor against the above mentioned Supply Order till date i.e. even after lapse of more than the double period of the supply order.

SO No & date	Due date of Supply	Name of the firm
3015/19TF/so/2013-14/29/E3 dated 30/01/14	28/02/14	M/s Bhooka Enterprises
-----/30/-----dated 30/01/14	28/02/14	M/s United Sales Corpn
-----/31/----- dated 30/01/14	28/02/14	M/s Maruti Marketing
-----/32/-----dated30/01/14	28/02/14	M/s Govind Hardware
-----/33/----- dated 30/01/14	28/02/14	M/s Modern Auto Agency
-----/34/----- dated 30/01/14	28/02/14	CSD Canteen
-----/35/----- dated 30/01/14	30/01/14	M/s Fodder & Sons
-----/36/----- dated 30/01/14	30/01/14	M/s Sanjeev Enterprises
-----/37/----- dated 30/01/14	30/01/14	M/s Shree Shakti
-----/38/----- dated 30/01/14	30/01/14	CSD Canteen
-----/39/----- dated 30/01/14	30/01/14	M/s Emuru Enterprises
-----/40/----- dated 30/01/14	30/01/14	M/s Podder& sons
-----/41/----- dated 30/01/14	30/01/14	M/s KSS Global

-----/42/-----	dated 30/01/14	30/01/14	M/s Shree Shakti Enterprises
-----/43/-----	dated 30/01/14	30/01/14	M/s Govind Enterprises
-----/44/-----	dated 30/01/14	30/01/14	CSD Canteen
-----/45/-----	dated 30/01/14	30/01/14	M/s Siliguri Sales
-----/46/-----	dated 30/01/14	30/01/14	M/s Nav Bharat
-----/47/-----	dated 30/01/14	30/01/14	M/s Sanitary Stores
-----/48/-----	dated 30/01/14	30/01/14	M/s Sanitary Stores
-----/49/-----	dated 30/01/14	30/01/14	M/s Mindasystems

Following audit comments are offered :-

- In terms of Para-7.9.3 of DPM-2009, when the supplies do not materialize in time, the purchaser has option of either to extend the delivery period with imposition of LD or cancellation of Supply Order, where as no such option has been exercised by the CFA on the SO.
- Further, in terms of Para-7.10.2 of DPM-2009, liquidated damages @ 0.5% per week subject to the maximum of 10% of the SO shall be levied on the delayed supplies, whereas neither Supplier has not requested for extension of time period nor executives have taken care to impose it.

Item No 12 (a): - SO No: - 3015/19TF/SO/2012-13/98/E3 dated 06/02/2013 for Rs 11335.00

SO No: - 3015/19TF/SO/2012-13/99/E3 dated 06/02/2013 for Rs 111414.00

SO No: - 3015/19TF/SO/2012-13/100/E3 dated 06/02/2013 for Rs 14537.00

- During Super Review, it has been observed that above mentioned Supply orders have been placed against other CAT 'B' Stores/ constructional stores, which are not in order. All the items included in the above Supply orders are Cat 'A' Stores. In this

connection, kindly refer DGBR letter No dated 21/12/87, where in, these items are not being categorized under Cat 'B',/ Constructional stores.

Item No 12(b): - SO No 3015/19TF/SO/2012-13/50/E3 dated 01/11/2012

- It has been observed that Urea 2 MT @ 14500.00 per MT and common salt 2MT @ 8750.00 pre MT, has been locally purchased, by exploring the clause of 'Repeat Order', and SO No 3015/19TF/SO/2012-13/108/E3 dated 04/03/2013, has been placed, where as no Repeat Order clause exists in the SO No 50 dated 01/11/2012.

Item No-13: - Un-authorized consumption of POL: -

- During super review, it has been observed that there is a wide variation in POL consumption reflected in MPR and POL consumption report of 102 RCC & 60 RCC. The detail of the same is as under: -

S.No	Month	Consumption as per FOL report (HSD) in Ltrs			Consumption as per MPR (HSD) In Ltrs			Difference In Ltrs
		102 RCC	60 RCC	Total	102 RCC	60RCC	Total	
01	March 2013	180000	78500	258500	166325	80453	246778	11722
02	May 2013	58402	34000	92402	43435	40532	83967	8435
03	July 2013	47900	36000	83900	43111	35575	78686	5214
04	Aug 2013	64000	30000	94000	41700	30298	71998	22002
05	Oct 2013	71000	57000	128000	46005	31970	77975	50025
06	Dec 2013	83200	58000	141200	57408	56268	113676	27524
	Total	504502	293500	798002	397984	275096	673080	124922

- As such excess consumption of 124922 LtrsPOL has been less booked in the construction accounts vis-à-vis jobs. The financial implication involved has been worked out as under: -

- 124922 ltrs @ 56.69 per ltr = Rs 70,81,828.00
- The same requires regularization action.

Item No-14: - Register of un-paid wages: -

- During super review, it has been observed that more than Rs 30.00 lakh remain unpaid/lapsed wages since the period from 02/2006 to 2012. On, **verification, it has been observed that all these un paid wages are re-credited to the job and re-paid to some another employed CPL, which is incorrect, as the unpaid wages are required to be paid to the concerned CPLs or lapse to the Govt. Further, utilization of these un-paid wages for payment of another CPL on the same job is irregular and requires regularization action.**

Item No-15: - Mis-match of Physical & Financial progress in the jobs: -

- During Super review, it has been observed that there is a mis-match between Physical & Financial progress of the jobs. The detail is as under: -

Job No	Descp of job	Adm Approval	Technical Sanction (in lakh)	Physical Process	Financial process	PDC of the job
607/68	Udgradation to NHDL spec between Km 17.900 to KM 38.368	30204/DGBR/Dtk/15379/WP dated 27/03/12	5115.15	39.54%	72.03%	March 2014
610/70	Provn of crash barrier on rdbween KM 0.00 to 17.900	30204/DGBR/Dtk/16848/WP dated 14/08/13	21.71	Nil	38.74%	March 2015
610/07	SRMD 2013-14 KM 1.65 to KM 5.30 on confluenceDruggelDroz in Bhutan	AAF/19TF/08/E2 dated 04/12/13		32.69%	57.20%	2014
607/441(2)	Impvl of Cl 9 rd to NHD specnsfm Km 0.00 to 161.50 on PT rd	30204/DGBR/Dtk/1047/WP dated 23/02/100	3641.65	59.71%	91.16%	14/07/10
607/441(5)	Impvl of Cl 9 rd to NHD specnsfm Km 26.150 to 29.199 on PT rd	do	-	59.48%	-	14/07/10
607/451	Provsn of road side ammenities	30204/DGBR/DTL/15595/Dte/RAE dtd 01/11/13	176.63	31.96%	31.96%	March 2014

Item No-16: - Loss statement register: -

- The following loss statements await regularization action from the CFA, since long. The necessary action for regularization of the same may be expedited: -
 - a. **LS/102RCC/01E2 dtd 23/02/09 for Rs 3,00,051.00**
 - b. **LS/102RCC/2009-10/03/E4 dtd 24/03/10 for Rs 14,56,654.38**
 - c. **LS/102RCC/201-12/01/E3 dtd 04/04/11 for Rs 43,81,370.00**
 - d. **LS/504SS & TC/2013-14/01/E4 dtd 23/07/13 for Rs 5542.00**

Item No-17: - Non-initiation of CR Part 'A' & CR Part 'B': -

- CR Part 'A' & CR Part 'B', in terms of Para-672 & 673 of BR Regulation, in respect of following jobs is yet to be initiated, in spite of the completion of the job. The same may be expedited immediately: -

Job No	Date of completion of job	CR Part A	CR PART B	Remarks
607/443	31/03/11	02/06/11	Not initiated	
60/296	31/03/12	29/06/11	Not initiated	
607/446	20/07/12	13/05/13	Not initiated	
607/452	20/11/12	Not initiated	Not initiated	
607/453	20/11/12	Not initiated	Not initiated	
607/434	31/03/13	Not initiated	Not initiated	
607/554	31/03/13	Not initiated	Not initiated	
607/14	11/04/12	Not initiated	Not initiated	
609/11	20/05/13	Not initiated	Not initiated	
610/06	02/05/13	Not initiated	Not initiated	
609/13	20/07/13	Not initiated	Not initiated	

Item No 18(a): - Non-maintenance of register of trees: -

- Register of trees, has not been found maintained in the unit, although they have 297 trees of different types in various Detts. including in office complex at HQr 19 BRTF. As per progress report on tree plantation for the FY 2012-13, the following trees are held on the charge: -

Fruit trees	=	150
Ornamental	=	89
Others	=	68
Total	=	297

- Further, revenue generation, if any, from fruit trees may be intimated to the audit.

Item No 18(b): - Land Record register has not been found maintained. However, the unit has maintained the same in a statement, which is not correct. The unit is requested to maintain a land Record Register, being an auditable document.

Item No 19: - Management of Shopping complex on Defence Land: Revenue Generation: -

- Lease Agreement has been executed between ShDilip Kumar Bansal and CdrHQr. 19 BRTF for eleven months, for running of WET Canteen at Jaigaon w.e.f 01/08/2012 to 30/06/2013, at the monthly rent of Rs 10450.00 PM. As per agreement, three months rebate as security deposit, amounting to Rs 31350.00 has to be paid to the leasee.
- However, further extension of lease agreement w.e.f 01/07/2013 onward is not available to audit.

Audit Comments:

As per instructions issued by MOD (Fin), vide their ID No 10(25)/201/D (Q&C) dated 13-06-2006, regarding management of shopping complexes on Defence Lands, 100% of the net revenue generated from Shopping complexes created by re-appropriation of Govt. Buildings will be credited to the Govt Accounts. Further,

total revenue generated from the leasee for WET Canteen we.f. 01/08/2012 to 31/03/2014 comes Rs 2,09,000.00, whereas no such amount has been found credited to the Govt Accounts. Details of monthly deposit of the rent to Govt. Accounts may be produced to audit.

Item No 20: - Non-utilization/under utilization of V.E.P: -

- Holding of equipments without any use may lead to financial loss as well as in fructuous expenditure with regard to fair, wear & tear depreciation etc. In case there is no requirement of VEP, the matter shall be reported to DGBR, so that the VEPs may be transferred to some other Task Forces, for their maximum utilization. The following VEPs are underutilized: -
 - a. OOM – 39875X RRBM
 - b. 94X – 47513 Water Pump
 - c. NYA – 1069 gEN Set 1.2 KVA
 - d. 06P – 48115 Core drill
 - e. 04ZP – 70061 Rock Breaker Splitter
 - f. 06NC – 40394 Air Comp.

Item No 21: - Inviting of tenders/opening of tenders in spite of no Adm. Approval: -

- During Super Review, it has been observed that the following tenders have been published in the news papers and even the tender opening has also been carried out, although no Adm. Approval has been sanctioned by the HQR. DGBR. Since, the contract is a legal binding, hence execution of tender opening and publication of the same in news paper, may lead to legal implications. This practice should be stopped forthwith.
 - a. T.E. No 19 BRTF/01/2014-15 - Supply & stacking of stone chips of different sizes, crusher dust and sand proposed dumping etc within 20000 Km distance from

- Chuzoor, towarsaPhuentosholing or Thimpu on PT Road – Tender opened on 25/02/14
- b. T.E.No 19BRTF/02/2014-15 – Supply & stacking of stone chips and coarse sand, crusher dust for carrying out re-surfacing works for the year 2014-15, between 12.00KM to 15.519 KM on HAA-Gasekha-Damthanu road – Tender opened on 25/02/14
 - c. T.E. No 19 BRTF/02/2014-15 – Supply & stacking of stone chips 13.20 mm stone and coarse sand between 12.00 KM to 15.519 on HAA GasekhaDamthang road – Tender opened on 06/03/14
 - d. T.E. No 19BRTF/01 of 2014-15 – Supply & stacking of stone chips, crusher dust and crusher sand on PT road – Tender opened on 07/03/14

Item No 22: - Serious irregularity in Final Bill: CA No (i) 19 BRTF/05 of 2011-12 (ii) CA No 19 BRTF/07 of 2011-12

- a) **M/s Penden Cement Authority Pvt Ltd, Challan No PCAL/Sales/L5/2012/GMTU/003592 dated 18/02/2012:** - As per delivery challan-cum-invoice No, vehicle No BP-2A-6479 (Driver Name Kinge), loaded with 15 MT Cement commenced the journey from M/s Penden Cement Authority Ltd, at 1225Hrs and reached at 504SS &TC, at 1630Hrs on 18/02/2012 and unloaded 15MT quantity of cement. However, vide convey Note No 15 dated 18/02/2012, it has been shown that the same vehicle i.e. BP-2A-6479 (Driver Name Kinge), carrying 25MT quantity of cement has commenced the journey on 18/02/2012 from 504SS &TC and reached at Dett Bunaga KM 103 at 1600 Hrs and unloaded 25MT quantity of cement. The Board of Officers, nominated to receive the stores has also certified that the stores have been received and taken on charge vis-à-vis entered in the Measurement Book. The following needs clarification in audit: -

- a. **The possibility of the same vehicle i.e. BP-2A-6479 transported/uploaded the stores on 18/02/2012 on different locations at same time i.e. from Penden**

Cement Authority Ltd to 504 SS &TC at 1630 Hrs and from 504 SS &TC to Dett. Bunaga KM at 1600 Hrs may be clarified.

- b. The maximum quantity of stores that can be transported by one vehicle/truck to the mountain terrain is 12 to 15MT, where as 25 MT of stores have been shown as transported by vehicle No BP-2A-6479 vide Convey Note No 15 dated 18/02/2012.
 - c. It is seen that vehicle has transported 15 MT of Cement at 504 SS&TC on 18/02/12. It is not understood how 25 MT of Cement has been transported from 504 SS&TC to Dett. Bunaga by the same vehicle on the same date.
 - d. As per the contractor clause 12(b), the contractor has to submit the daily return to the OC that all mechanical transport engaged by him under the contract showing recorded weight carrying capacity of each vehicle. The certificate regarding maximum carrying capacity of vehicle No BP-2A-6479, may please be obtained from RTO Office of Royal Govt of Bhutan, for verification of audit.
 - e. Photocopy of registration papers of vehicle No BP-2A-6479, may please be produced for verification of audit.
- b) Convey Note No 14 dated 07/04/2012: -**
- As per Convey Note vehicle NO BP-2A-3939, commenced the journey from 504SS&TC on 07/04/2012, carrying Bitumen VG-10,80/100 nad E/Bitumen and unloaded the same at Dett Damchu KM 137 ON 14/04/2012 at 1100Hrs, whereas the same vehicle i.e. BP-2A-3939 vide Convey Note-15 DATED 07/04/2012, carrying Bitumen VG-10,80/100 and E/Bitumen has been shown as reached at Dett Damchu KM-137 on 08/04/2012 at 1500 Hrs and unloaded the stores/Bitumen. The following needs clarification in audit:
 - a. When the vehicle No BP-2A-3939, commenced journey from 504SS &TC on 07/04/2012 and reached at Dett Damchu KM 137 on 14/04/2012, as per convey Note No 14 dated 07/04/2012, how the same vehicle (BP-2A-3939) has reached at Dett Damchu KM 137 on 08/04/2012.

- These points have been raised by AO 19 BRTF vide their letter No AO/19TF/CA No 19 BRTF/07 of 2011-12 dated 27/07/2012. The reply in response to this office letter No has been received, but the same has not been found satisfactory. Hence, the irregularity is being reflected in Super Review Report.

(SIMERJIT KAUR, IDAS)
Addl. CDA

Inspection Report of AO 19 BRTF C/O 99 APO for the Financial Year 2013-14

Part-I

Name of Office	AO 19 BRTF
Name of the Officer In charge	Sh. B.Siddaramappa, SAO
Name of the Inspecting Officer	Smt Simerjit Kaur, IDAS, Addl. CDA
Inspection Team	Sh Sanjay Sandotra, AO Sh. Rajan kumar, AAO Sh. S.K.Singh, Adr
Period of Inspection	19/03/2014 to 31/03/2014
Authorized Strength	SAO/AO - 01 AAO/SO(A) - 01 SA/Adr/Clk - 06
Posted Strength	SAO/AO - 01 AAO/SO(A) - 01 SA/Adr/Clk - 04
Date & Period of last Inspection	Sept 2006
General Statement of Accounts	Satisfactory

- **Total No. of objections/ Observations raised during last inspection - 29**
- **Total No. of objections/ Observations outstanding till date - 02**

- The general state of accounts in respect of AO 19 BRTF is satisfactory.
- However, the condition of old record is not satisfactory. Old record is pending for weeding out since long. AO 19 BRTF is advised to carry out weeding of old records, as prescribed in OM Part XIII Vol I.
- The available infrastructure in AO 19 BRTF is satisfactory. The accommodation in office complex is sufficient. However, AO 19 BRTF has requested for one photocopier and a FAX Machine for office, as both the items are urgently required for day to day work.
- **AO In charge has not delegated the powers of settlement of Local Audit objections and IFA Concurrence to AAO 19 TF.** So, far as local audit objections are concerned there is no urgency, but so far as IFA concurrence is concerned, the urgency always exists. Since there is a three tier chain system in IFA (BR)/ AOs (P)/TFs, hence, the IFA concurrence powers should be delegated to AAOs, if the AO In Charge proceeds on long leave, so that the work may not hamper.
- **Further, AAO in TFs are not being allowed for performing local audit of Detts, only Adr & AO Incharge is performing audit work. The practice in vogue needs to be reviewed in TFs.**

Part- II

1. **Security Deposit Register: -**

Security Deposit register has been reviewed and it has been observed that the register is updated and all the Security Deposits recovered from the contractors and lying unclaimed for three years have been transferred to the lapsed deposit, vide TE No 17 of 11/2013 for Rs 62.63 lakhs.

2. **CP Vouchers Register: -**

CP voucher register has been reviewed and no CP Vouchers has been found unadjusted. The register is being updated regularly. T.E. No & month of adjustment have been mentioned against each adjusted voucher.

Further, regarding misclassification of code Heads operated by DAD Cell, the same has also been rectified by re-adjustment to appropriate Head.

Further, it may be ensured that correct Head of account for debiting the expenditure has been mentioned at the time of vetting of Supply Order (DGS&D), with reference to Adm Approval/TS of the job concerned.

Further, **summary of CP Vrs is not being prepared on monthly basis** in the CP Voucher register. The same may be prepared forthwith.

3. **TBO Register (In): -**

TBO (in) register is being maintained properly. As on date, no TBO remains unadjusted. All the responding TBOs have been found adjusted promptly.

4. **TBO Register (Out):**

The following **TBOs have been raised during the month of Jan to March 2014 against different Task Forces, but they are still outstanding.** The same may be got

responded and the entries may be cleared expeditiously. Further, T.E. No & month of adjustment may also be informed to Main Office.

Further during the month of March, TBO may only be originated only after confirmation of funds from the concerned Task Forces.

SNo	TBO No & date	Amount	Task Force against whom raised
1	5006/RD/P&A/41/E5B dated 09/01/14	4352.60	AO 756 BRTF
2	5006/RD/P&A/64/E5B dated 18/02/14	166434.00	AO 45 BRTF
3	5006/RD/P&A/68/E5B dated 18/02/14	213629.00	AO (P) Vijayak
4	5006/RD/P&A/96/E5B dated 11/03/14	63,60,460.00	AO 47 BRTF

5. Contractor Ledger: -

The contractor ledger has been found maintained properly apart from that the **amount of the contract Agreement has not been shown on top of the folio** in every case. Moreover, date of commencement and completion of job including extensions may be shown exclusively against each CA in contractor ledger.

At the end of the year, the register has been found closed and balance has been brought forward correctly. Double entries of all RAR payments are being found entered in the register.

However, as per practice in vogue, the contractor ledger has to be submitted to the Commander Task Force, at the end of each month, but the same is not being done.

6. Ration Money Register: -

The ration money register has been found maintained, but it has the **following shortcomings; -**

- a. Control No. has not been allotted to the register.
- b. Fly leaf Instructions have not been pasted in the register.
- c. Entries in respect of officers who have been posted out have not been made in the register.

- d. During random check of Ration money bill in respect of AE (Civ) A.K.Yadav, it has been observed that DO Part II order o 0/504/001/2014 dated 15/01/2013, has not been found enclosed with the bill.
- e. **Further on enquiry, it has been observed that Guard file of DO Part II orders in respect of HQr 19 BRTF including its RCCs have not been found maintained.**

7. Revenue Ledger: -

Revenue ledger has been maintained, but **no entry has been made since long.** **Neither Control No nor Fly leaf instructions** have been found pasted in the register. AO (TF) is advised to update the ledger and completion report submitted to Main Office in this regard.

8. B.R Control Register: -

The bill control register is being maintained, **but following shortcomings** have been noted:

- **CBI No & date** under which payments have been made are **not being noted** in the register.
- Control No. to the register has also not been found allotted.
- Monthly summary of bills, showing the no. of bills received, cleared within the stipulated period and outstanding with oldest date is not being prepared.

AO TF is advised to follow the correct procedure and compliance report submitted to Main Office.

9. Register of Reports & Returns: -

Register of reports and returns have been found maintained but following shortcomings have been noticed:

- Neither Control Number nor Fly Leaf instructions have been found pasted in the register.

- Entries regarding submission of reports and returns have not been made in the register.

10. Monthly Conference Register: -

Monthly conference register is being maintained properly. Last monthly conference has been held during the month of February 2014. Following **shortcomings** have been noticed:

- Fly leaf instructions have not been found pasted in the register.
- Contol No. has also not been allotted to the register.

11. Allotment Register: -

The allotment register has been found maintained. Neither Control No. nor Fly Leaf instructions have been found pasted in the register.

12. Loss Statement Register: -

Loss statement register has been found maintained. Following **shortcomings** have been noticed:

- Neither Control No nor Fly Leaf instructions have been found pasted in the register.
- Further, following loss statement awaits regularization action from the CFA. The same me be expedited to the finality and the feedback of the same may be intimated to the Main Office: -

a. LS/102RCC/01/E2 dated 23/02/2001 -	Rs 3,00,51.00	GOI
b. LS/102RCC/01/E3 dated 04/04/2011 -	Rs 438370.00	GOI
c. 4043/M.cycle/XA-14237/II/E4 dated 25/07/2013 -	Rs 5542.00	CE
d. CF/29296/37/E4 dated 11/11/2013 -	Rs 314284.00	DGFM
e. CF/90A-14326/06/E4 dated 30/11/2013	Rs 4700.00	CE
f. LS/102RCC/2009-10/03/E4 dated 24/03/2010 -	Rs 13,62,104.00	GOI

13. Demand Register: -

Demand registers pertaining to TADA/LTC, RCC wise, have been found maintained.
Fly leaf instructions have not been found pasted.

The following demands are still outstanding:

Name of the incl.	Unit	Nature of the claim	Amount	Demand
GS 170821 DvrVinod V	102 RCC	Pt TADA	13060	AO 47 BRTF
GS 162759 DvrBalvather	102 RCC	Pt TADA	13010	AO 47 BRTF
GS 167302 OEM Shyam Singh	102 RCC	Pt TADA	12460	AO 23 BRTF
GS 164181 PNR Daniel Kujur	102 RCC	Pt TADA	11585	AO 44 BRTF
GS 163181 ChMech TD Chand	102 RCC	Pt TADA	13033	AO 44 BRTF
GS 162731 DvrDuli Chand	102 RCC	Pt TADA	14999	AO 753 BRTF
GS 167458 Cook Gulab Singh	102 RCC	Pt TADA	12220	AO(P) Udayak
GS 167411 DvrNarinder Pal	102 RCC	Pt TADA	14650	AO 761 BRTF
GS157865 DvrRandhir	102 RCC	Pt TADA	12080	AO 38 BRTF
GS 170389 AM Balagon G	60RCC	Pt TADA	12200	AO STF HIRAK
GS 165494 Des Antony	60RCC	Pt TADA	20000	CE(P) Pushpak
GS 1588870 Supvr Anil Kumar Shukla	60RCC	Pt TADA	19010	CE(P) Shivalik
GS 161043 SupvrChandi Ram	60RCC	Pt TADA	20380	AO 13 BRTF
GS 165017 C.Dashtha	60RCC	Pt TADA	12698	AO 761 BRTF
GS158917 DvrHardasan	60RCC	Pt TADA	13320	AO(P) Brahamank
GS 163596 Jagdeep Singh	60RCC	Pt TADA	12250	AO 15 BRTF
GS 1643176 CkMedusan Mala	60RCC	Pt TADA	12145	AO 762 BRTF
GD 162610 OvsrM.P.Rathore	60RCC	Pt TADA	14459	AO 750 BRTF
GS 170009 Nepal Chandra Das	60RCC	Pt TADA	12540	AO 21 BRTF
GS 167416 DvrSukhdev Singh	60RCC	Pt TADA	14400	AO 762 BRTF
GS 167858 Suresh Chandra	60RCC	Pt TADA	15415	AO 48 BRTF

An early action for settlement of the same needs to be taken.

14. Specimen Signature Register: -

Neither control No nor fly leaf instructions have been found pasted in the register. Specimen signatures of the officer posted in the units/RCC have been found pasted in the register, **but the validity of the specimen signatures have not been found ear marked.**

15. Register of Books & Regulations: -

Neither control No nor fly leaf instructions have been found pasted in the register. **No stock verification has been carried out during the FY 2011-12 & 2012-13.**
Necessary action is advised on priority.

16. Outfit Allowance Register: -

Neither control No nor fly leaf instructions have been found pasted in the register.

17. Financial Advise Register: -

Register has been found maintained, but neither control No nor fly leaf instructions have been found pasted in the register. Last financial advice has been rendered to Main Office during QE Dec 2013, but the same has been rejected, as the same was without documentary evidence. AO TF is advised to render Financial Advice with quoting of proper Rules/Authorities and it should be duly supported with the documentary evidence.

18. SIO Register: -

SIO register is being maintained, but neither control No nor fly leaf instructions have been found pasted in the register. As per SIO register two objections under SIO awaits regularization action, whereas report of SIO for half year ending Sept 2013, has been rendered as NIL. The reconciliation may be done and factual position may be intimated to Main Office.

19. Demand Register of Ty/FW from GPF: -

The register is being maintained, but neither control No nor fly leaf instructions have been found pasted in the register. **Acknowledgement from PAO (Gref) Centre Pune in respect of the following part Ty advance from GPF is still awaited: -**

a. GS 163752 PnrSuchet Singh	- Rs 50000	21/06/2008
b. GS 155448 RR Kundwa	- Rs 80000	23/06/2008
c. GO 2908 M Slevaraj	- Rs 39000	09/07/2008
d. GS 176251 Guru Prasad	- Rs 50400	18/12/2008
e. GS 167874 Anil Pandurang	- Rs 27000	21/09/2007
f. GS 174073 Santosh Kr. S	- Rs 40000	28/03/2008
g. GS 162137 Sanai Kumar KK	- Rs 99500	13/08/2009
h. GS 175649 Manoj Kumar	- Rs 80000	20/05/2009
i. GS 157162 Bodh Raj	- Rs 126000	27/05/2010
j. GS 175520 MintuShyam	- Rs 90000	07/08/2010
k. GS 161115 MohananPillai	- Rs 107500	09/11/2010
l. GS 167439 AM Tiwari	- Rs 40000	25/04/2012
m. GS 170402K OAM Prakash	- Rs 100000	26/06/2012
n. GO 3638 AE Mohanadasan	- Rs 74000	11/11/2012
o. GO 3819AE B.S.Dewagi	- Rs 70000	08/02/2013
p. GS 157754 N.Surendran	- Rs 180000	15/03/2013
q. GO2671 R.K.Khare	- Rs 100000	31/05/2013
r. GS Vikaram Singh	- Rs 144000	05/09/2013
s. GS 160554 K.Reghu	- Rs 30000	17/04/2013

20. GS 165842 R/Opr Narinder Kumar Gupta Demand Register Page 47 SI No 03: -

Permanent TA/DA claim passed vide Voucher No CV/19TF/4001/339 dated 30/11/2011 has been passed for Rs (-) 6571, but the amount has neither been deposited through MRO nor demand intimated to the PAO (Gref) Centre, Pune for recovery of the amount from the IRLA of the individual.

21. Compensation Register ECA 1923: -

The register has been found maintained, but **the payment of compensation through Labour Welfare Commissioner has not been found acknowledged, without which the proof of payment to the individual cannot be established.**

22. Provisional Payment of Family Pension: -

It has been observed that the immediate relief has been paid to the NOK of the individual and demand intimated to PCDA (P) Allahabad and the same has been recovered through PPO, **but the settlement of DIDS is still outstanding.**

23. MER:-

MER for the month of February 2014 has been scrutinized; it has been observed that AO TF is vetting the MER, after submission of Punching Medium to CDA (BR) Guwahati. All the expenditure booking in the job has been allowed within the available allotment and no job has been allowed to exceed the allotment.

In the following jobs, the expenditure has exceeded beyond the tolerance limit of 10% of Admn Approval:

- a) **Job No 607/379- Stregthening of works at TalaJamja Road**
- b) **Job No 607/44- Construction of IHE Complex**
- c) **Job No 610/23- Construction of Major Permanent Bridge Ishnuat KM 7.95 ON Cofluence DUKEY-Dzong Road.**
 - **AO 19 TF is advised to be more careful about the jobs in which the expenditure has been exceeded beyond the permissible 10% limit of Adm Approval or about to exceed the expenditure.**
 - **Commander 19 TF must be cautioned to take proactive action towards these jobs in terms of Para-552 of BR Regulation.The initiation of any action after over bursting of job is violation of Para-552 of BR Regulation.**

- **Further liabilities on jobs are not being shown in the MER. AO 19 TF is requested to ensure that liabilities to the job must be shown and critically watched, while admitting bills in audit and vetting Supply Orders.**

24. USR Register: -

USR register has been found maintained. One book has been issued to the unit, as per record. However, it is not clear from the register how many USR Books have been issued out of the lot controlled. The necessary stock taking of USRs may be carried out and intimated to Main Office, accordingly.

25. Construction Accounts: -

Construction accounts are being maintained on the proper format. **The following shortcomings have been noticed: -**

- **Construction accounts have not been signed by AAO/AO.**
- **Physical and financial positions of jobs have not been posted in the construction accounts.**
- **Liabilities have not been posted in the column provided in the construction account.**
- **Technical Sanction No & date with amount has not been mentioned in the construction accounts**

26. Instruction Order Register: -

Register has been maintained properly. All the important events like transfers, posting, additional charge etc. are being notified in the Instructional order register.

27. Attendance Register: -

Attendance register is being maintained properly and all the staff is adhering to the office timings.

28. Maintenance of Important circular files: -

In terms of Para – of OM Part XIII Vol III, all the circulars/Govt orders issued by Main Office will be kept in one file duly indexed. The file containing circulars will be kept in the personal custody of the officer in charge. On transfer, the same will be handed over to the incoming incumbent and reflected in handing/taking over report. **It has been observed that no such file has been maintained,** as the same has not been shown to Inspection Team.

29. Public Fund Cash Book: -

In terms of Para-646 of BR Regulation, Public Fund cash book is required to be maintained under the supervision of AO TF, whereas the same has not been found prepared under the supervision of AO TF, as observed from the Cash Book. AO is advised to follow the correct procedure and compliance report submitted to Main Office.

30. Surprise Check of Cash Book: -

Surprise check of cash book for cash assignment has been found to be carried out in a routine manner. The officer detailed to carry out surprise check has simply signed by endorsing “surprise checked”. Certificate to the effect that cash in hand tallied with balance shown in cash book is required to be endorsed on the cash book. AO TF may look into it and get the proper surprise check done. The name of the officer who has carried out surprise check was also not found mentioned.

31. Scheduling of Vouchers (in & out): -

Scheduling out of vouchers has been completed up to November 2013 & scheduling in of vouchers have been completed up to February 2014. All the acknowledgements in respect of vouchers scheduled up to Nov 2013, has been received and properly noted in the register.

32. Wanting Vouchers Register: -

Register of wanting voucher **is not being maintained**. AO TF is advised to intimate the modus operandi adopted to watch receipt of wanting vouchers not received with skeleton list.

33. Office contingency Register: -

Register is being maintained properly. The allotment of Rs 25000 has been allotted to AO 19 TF by PCDA (BR), during the FY 2013-14. Out of allotment of Rs 25000, an expenditure of Rs 22694 has been incurred up to 25th March 2014 and Rs 2306 has been found as cash in hand. Cash in hand has been checked and found correct. Cash accounts are being submitted to CDA (BR), Guwahati on monthly basis.

34. Sample Check of paid vouchers: -

Sample check of paid vouchers for the month of Nov 2013 has been carried out and it has been observed that all the prescribed checks are being carried out by staff/officers on the bills. The bills are being passed in 3 tier system i.e by Adr/AAO/SAO.

Sample check of TADA/LTC bills have been carried out and found correct.

Sample check of RAR payment has also been carried out and it has been observed that all the contract conditions are being complied while releasing payments on account of RAR payments to the contractors.

35. Supply Order Register: -

Supply Order register is being maintained properly. Advance copies of Supply orders are being maintained in separate folder and pairing of advance copies with original SOs are being carried out while admitting bills in audit. The CRVs No & date & bill no. are properly entered in the register.

Sample checking of SOs for the FY 2013-14, has been carried out and are being paid correctly.

36. M.B Register: -

M.B Register is being maintained properly. All the MBs are handed over to the JEs on the basis of written authority and signatures in token of having received the same are being entered in the MB Register. Annual censuses of MBs have been carried out for the FY 2012-13 in the month of April 2013.

AO 19 TF is advised to complete the annual census for the FY 2013-14, by first week of April 2014 and compliance report may be rendered to Main Office accordingly.

**(SIMERJIT KAUR, IDAS)
Addl. CDA**